TEXAS WORKFORCE COMMISSION

2 Adult Education and Literacy Letter

ID/No:	AEL 03-22
Date:	September 28, 2022
Keyword:	AEL
Effective:	Immediately

To: Adult Education and Literacy Grant Recipients

Adult Education and Literacy Special Initiative Grantees
Local Workforce Development Board Executive Directors

Commission Executive Offices
Integrated Service Area Managers

Coursey Libair

From: Courtney Arbour, Director, Workforce Development Division

10 Subject: High School Equivalency Subsidy Program for Fiscal Year 2023 and AEL

Program Year 2022-2023

PURPOSE:

The purpose of this AEL Letter is to provide Adult Education and Literacy (AEL) grant recipients¹ with information and guidance on implementing the high school equivalency (HSE) subsidy program during Fiscal Year 2023, which begins September 1, 2022, and AEL Program Year 2022–2023.

RESCISSIONS:

AEL Letter 06-21

BACKGROUND:

Texas Education Code §48.302, Subsidy for High School Equivalency Examination for Certain Individuals, requires the Texas Education Agency (TEA) to enter into a memorandum of understanding with the Texas Workforce Commission (TWC) when transferring funds to provide a subsidy for the cost of an HSE exam for individuals who are 21 years of age or older. TWC has adopted rules addressing program implementation and eligibility requirements for this program at TWC Chapter 805 Adult Education and Literacy rules, Subchapter E, High School Equivalency Subsidy Program.

Currently, the publisher of the GED exam, GED Testing Service, LLC, is the only HSE exam vendor approved by the State Board of Education to operate in Texas. Test-takers who pass this exam are issued a State of Texas Certificate of High School Equivalency (TxCHSE).

¹ For the purposes of this AEL Letter, AEL grant recipients are entities that receive AEL funds through the Texas Workforce Commission (TWC).

- Each GED exam, or the complete battery of the exam, comprises four individual tests, which correspond to the subject areas of mathematics, science, social studies, and language arts.
- On November 1, 2021, TEA and TWC entered into an interagency contract, which states that TEA may transfer up to \$750,000 for each fiscal year of the 2021–2023 biennium for the HSE subsidy program.

PROCEDURES:

No Local Flexibility (NLF): This rating indicates that AEL entities must comply with the federal and state laws, rules, policies, and required procedures set forth in this AEL Letter and have no local flexibility in determining whether and/or how to comply. All information with an NLF rating is indicated by "must" or "shall."

<u>Local Flexibility (LF)</u>: This rating indicates that AEL entities have local flexibility in determining whether and/or how to implement guidance or recommended practices set forth in this AEL Letter. All information with an LF rating is indicated by "may" or "recommend."

Definitions

NLF: AEL grant recipients must be aware of the following definitions, which relate to the HSE subsidy voucher program.

HSE voucher tracker is the Microsoft Excel reporting tool that grant recipients use to track HSE vouchers released by TWC AEL to the grant recipient for subsidy recipients. This tool serves the following two purposes:

- It is TWC's mechanism to send voucher codes to AEL grant recipients.
- It provides grant recipients with a way to track voucher usage by student name, Texas Educating Adults Management System (TEAMS) participant ID, and HSE voucher information in order to reconcile voucher usage data against TEAMS and GED ManagerTM. The terms "online proctored," "computer-based regular," and "computer-based retake" are used to describe the different types of vouchers available for each GED test.

Subsidy is an amount not to exceed the cost of one GED exam, inclusive of all subject areas or the complete battery, as negotiated by TEA with GED Testing Service, LLC. The GED exam contains four tests, and individual tests correspond to the subject areas of mathematics, science, social studies, and language arts. The test fees per battery and per subject area for the GED exam are on the TEA website.

Subsidy recipient is an individual who is determined to be eligible to receive an HSE subsidy. An individual is eligible if he or she:

- is a Texas resident;
- is 21 years of age or older at the time that a voucher for the subsidy is issued;
- lacks a high school diploma or its equivalent; and
- is determined to be HSE test-ready.
- A subsidy recipient may be:
 - a current AEL participant;
 - a former AEL participant within 365 days of exit; or

• a non-AEL participant who is otherwise eligible to receive the subsidy.

Voucher is an electronic voucher code provided to an eligible individual for taking a GED test. GED Testing Service, LLC, is the only approved vendor of the HSE exam in Texas for the purpose of TxCHSE attainment. The amounts for vouchers may vary due to the cost differences in test administration methods, such as online-proctored or computer-based.

Initial Voucher Distribution to AEL Grant Recipients

- NLF: AEL grant recipients must be aware that the initial number of vouchers that are available to the grant recipient is approved by TWC's three-member Commission (Commission) by September 1 of each year. AEL staff will notify AEL grant recipients of the initial number of vouchers available to each grant recipient and request that the AEL grant recipients indicate the type of vouchers needed for the GED exam, as follows:
 - The number of regular or retake online-proctored test vouchers (\$42.25 each)
 - The number of regular computer-based test vouchers (\$36.25 each)
 - The number of retake and computer-based test vouchers (\$16.25 each)
- The voucher request may not exceed the initial distribution voucher amounts approved by the Commission.
 - AEL staff will send the requested GED voucher codes to the AEL director in the HSE voucher tracker.

HSE Subsidy Program Implementation

- 20 <u>NLF</u>: AEL grant recipients must be aware that they are responsible for the management and local implementation of the HSE subsidy program by following the rules in Subchapter E.
- NLF: AEL grant recipients must be aware that HSE vouchers may be used only to pay for individual GED tests, including the regular and retake options for online-proctored and computer-based tests. Test administration options and fees are negotiated between TEA and GED Testing Service, LLC, and are available on the TEA TxCHSE web page.
- NLF: AEL grant recipients must be aware that neither an HSE subsidy nor the total value of vouchers given to a subsidy recipient may exceed the cost of a GED exam. The cost of a full battery of the GED exam is currently \$145 for the computer-based option and \$169 for the online-proctored option.
- NLF: AEL grant recipients must be aware that the Commission may redistribute—either midyear or at a time deemed appropriate by staff—the number of HSE vouchers initially approved to that grant recipient based on the use and demand of HSE vouchers in the grant recipient's service delivery area.
- 34 **NLF:** AEL grant recipients must be aware that HSE vouchers must not be used to pay for a test-35 readiness assessment, such as the GED Ready Test.

Requesting Additional Vouchers

AEL grant recipients may request additional vouchers once they have used 70 percent of the initial voucher allotment for a voucher type (online-proctored, computer-based regular, or computer-based retake).

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- NLF: AEL grant recipients must submit a written request for the additional vouchers to TWC.TXCHSE@twc.texas.gov with the following information:
 - The additional number of vouchers requested and a usage plan for the requested vouchers
 - Confirmation that the grant recipient has used at least 70 percent of the initial vouchers allotted (for a voucher type)
 - Assurance that the grant recipient is accurately tracking voucher usage by providing a completed HSE voucher tracking tool and confirming that it has been reconciled against GED ManagerTM and TEAMS
- 9 NLF: AEL grant recipients must be aware that TWC AEL will review the grant recipient's request and may require additional data before releasing additional vouchers. Grant recipients must be aware that AEL staff may deny requests for additional vouchers.

Subsidy Recipient Eligibility

- NLF: AEL grant recipients must be aware that, at the time a voucher is issued, subsidy recipients must:
 - be 21 years of age or older;
 - lack a high school diploma or its equivalent;
 - be a Texas resident; and
- be determined HSE test-ready.

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- NLF: AEL grant recipients must be aware that the distribution of HSE vouchers to ineligible individuals may result in disallowed costs.
- NLF: AEL grant recipients must prioritize the distribution of HSE vouchers to current AEL participants and to former AEL participants within 365 days of exit. AEL participants include those enrolled in state leadership—funded initiatives, such as Accelerate Texas and Ability-to-Benefit.
- 25 **NLF:** AEL grant recipients must have a process to distribute the HSE subsidy to eligible non-AEL participants, which must include collection of the minimum information needed to create a student record in TEAMS.
- 28 **LF:** AEL grant recipients may refer non-AEL participants seeking HSE vouchers to the AEL program.

Test-Readiness Eligibility

- 31 NLF: Before distributing a voucher to a subsidy recipient, AEL grant recipients must ensure that the subsidy recipient is HSE test-ready by using an assessment tool. The subsidy recipient's instructor or assigned AEL program staff member will:
 - determine whether the subsidy recipient is test-ready based on an assessment tool score; and
 - for retake tests, confirm that the subsidy recipient is eligible to take the GED test according to the vendor's retest policies.
- If a subsidy recipient is test-ready, the instructor or staff member will recommend to the AEL director that the individual receive an HSE voucher.

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LF: AEL grant recipients may use an assessment tool suitable for determining a subsidy 2 recipient's readiness to take an HSE test, such as the GED Ready practice test, or other assessments. Such assessments are not required to be approved by the National Reporting System, as outlined in the Texas Adult Education and Literacy Testing Guide. Grant recipients should consider any test-readiness scores that may be required by GED Testing Service, LLC, for online-proctored tests.

Photo ID and Texas Residency

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NLF: Before distributing a voucher to a subsidy recipient, AEL grant recipients must verify that the 8 subsidy recipient has a government-issued photo ID and proof of residency, following TEA's 9 HSE test-taker requirements. Expired photo IDs are not accepted. If an individual does not 10 have the required documentation for taking an HSE exam as determined by TEA, then that 11 individual is not eligible to receive an HSE voucher. 12

Local Distribution of Vouchers

NLF: AEL grant recipients must enter all subsidy recipients, including non-AEL participants, into TEAMS to create a unique TEAMS ID. Current and former AEL participants will already have an assigned TEAMS ID, which must be used for HSE voucher tracking purposes and for registering the student for the GED test.

Subsidy Recipient Acknowledgment

- NLF: AEL grant recipients must develop a form for each subsidy recipient to sign and acknowledge what the subsidy recipient must do in order to participate in the HSE subsidy program. At a minimum, the form must state that the subsidy recipient agrees to:
 - use the voucher only for himself or herself;
 - notify the AEL grant recipient if he or she is receiving vouchers from other programs;
 - enter the TEAMS ID into his or her GED account; and
 - give the AEL grant recipient permission to view testing information.

Release of Voucher

- **NLF:** AEL grant recipients must be aware that the AEL director or director-designated staff member is the only AEL program staff member authorized to approve the distribution of a voucher to a subsidy recipient. At a minimum, the director or designated staff member must confirm the following elements before approving the release of a voucher to a subsidy recipient:
 - The subsidy recipient is eligible.
 - The subsidy recipient's ability to take the test is in accordance with the retest policies of GED Testing Service, LLC.
 - The subsidy recipient has not been given vouchers exceeding the value of a subsidy either from the same AEL program or another AEL program, including in previous program years.
 - The subsidy recipient has a GED account and has included his or her TEAMS ID number on the account.
 - Upon approving the release of a voucher to a subsidy recipient, the AEL director or designated staff member must enter the subsidy recipient's:
 - assigned GED voucher code on the Support Services page in TEAMS; and

- assigned TEAMS ID and the GED voucher code given to the subsidy recipient in the HSE voucher tracker.
- AEL grant recipients may reference the Support Services page in TEAMS to assess how many vouchers have been redeemed by the subsidy recipient and to determine whether the subsidy recipient has redeemed a number of vouchers whose value exceeds the allowed subsidy amount.
- AEL grant recipients may distribute more than one voucher to a subsidy recipient at a time if the subsidy recipient is deemed test-ready.

Test Registration

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- NLF: Once a subsidy recipient is approved to receive a voucher, the subsidy recipient's AEL instructor or other assigned staff member must help the subsidy recipient register for the HSE test online to ensure that:
 - the test is scheduled within 30 days based on the availability of test dates; and
 - the unique TEAMS ID is entered into the appropriate field when registering for the test.

Redeemed GED Vouchers

- NLF: AEL grant recipients must be aware that once the subsidy recipient takes the scheduled test, the voucher that was used to register for the test is considered redeemed and is counted toward the subsidy recipient's use of the HSE subsidy. If a subsidy recipient is a no-show for a scheduled test, then the voucher code is also considered redeemed and will count toward the subsidy amount. However, if the scheduled test is canceled according to GED's cancellation policy and is not charged, then the voucher is not redeemed.
- NLF: AEL grant recipients must be aware that GED vouchers must be redeemed by June 30, 2023.
 This means that all GED tests that were purchased with a voucher must be taken by June 30, 2023.
- 25 **NLF:** AEL grant recipients must be aware of previous vouchers redeemed by a subsidy recipient to ensure that the amount of subsidy given to that subsidy recipient does not exceed the cost of an exam.
- 28 **LF:** AEL grant recipients may partner with state leadership—funded AEL program partners, such as Accelerate Texas and Ability-to-Benefit, to distribute vouchers to AEL participants in those programs.

Tracking Voucher Use Locally

MLF: AEL grant recipients that are distributing vouchers for GED tests must obtain access to the GED ManagerTM by emailing the GED ManagerTM point of contact. This will enable grant recipients to view all scheduled tests for subsidy recipients taking GED tests paid for with an HSE voucher, as well as the status of tests taken using the voucher.

36 NLF: TEAMS Entry of Vouchers

- AEL grant recipients must be aware that a Program Year 2022–2023 TEAMS release requires grant recipients to enter the following voucher information in a participant's record on the Support Services Details page:
- HSE Voucher code

• Test type

- Test subject
- Test format
 - Voucher amount

AEL grant recipients must enter all required voucher information in TEAMS for both participants and non-AEL students, as shown in Image 1, upon release of this TEAMS enhancement.

Image 1: Support Service Details for HSE Vouchers



<u>NLF</u>: AEL grant recipients must be aware of the following process for receiving and tracking voucher codes:

- 1. The AEL director or designated staff member must email TWC AEL staff at TWC.TXCHSE@twc.texas.gov to request the types of GED vouchers—online-proctored, regular computer-based, and/or retake computer-based.
- 2. TWC AEL staff sends the AEL director a set of voucher codes for the requested voucher types via the HSE voucher tracker.
- 3. Before releasing a voucher to a subsidy recipient, the AEL director or designated staff member must confirm that the subsidy recipient has:
 - > signed an HSE subsidy program acknowledgment form;

- > created a GED account;
- > entered the TEAMS ID into the GED account in the State Requested Information field; and
- given the AEL grant recipient permission to view test information in the GED account.

- 4. Upon approving the release of a voucher for a subsidy recipient, the AEL director or designated staff member enters all subsidy recipient information required in the HSE voucher tracker, including the unique TEAMS ID, the voucher number, and whether the voucher is for an online-proctored test, a regular computer-based test, or a retake computer-based test.
- 5. When a subsidy recipient is registering for a GED test online, the subsidy recipient must enter the unique TEAMS ID and voucher code before completing the purchase transaction for the test.
- 6. AEL grant recipients must enter all voucher numbers redeemed by subsidy recipients, including non-AEL participants, in TEAMS on the Support Services page by the 15th of each month, as outlined in the Texas Adult Education and Literacy Testing Guide. (Refer to the TEAMS Entry NLF.)
- 7. At least biweekly, AEL grant recipients must reconcile redeemed vouchers and compare the vouchers assigned for a GED test (as noted in the HSE tracker, TEAMS, and GED ManagerTM) with the redeemed vouchers, indicating that the scheduled test was taken.
- 8. By the monthly data validation date, grant recipients must ensure that required data entered into the TEAMS Support Services page is accurate for all redeemed vouchers and verify whether subsidy recipients have redeemed a voucher by taking the GED test or whether the released voucher was never redeemed (in other words, the test was canceled, or the voucher was never used to schedule a test). Additionally, AEL grant recipients must verify that the total value of vouchers granted to a subsidy recipient has not exceeded the cost of the HSE exam.

Standard Operating Procedures

- **NLF:** AEL grant recipients must develop a standard operating procedure for implementing the HSE subsidy program that addresses, at a minimum, the following elements:
 - Eligibility determination of subsidy recipients that includes test-readiness
 - The process for distributing vouchers to current, former, and non-AEL participants, including referral of non-AEL participants to AEL
 - The process for tracking vouchers offered to state leadership—funded AEL program partners such as Accelerate Texas and Ability-to-Benefit and for distributing vouchers to AEL participants in those programs
 - Tracking voucher usage using the TWC-issued HSE voucher tracker and TEAMS
 - Verification and reconciliation of voucher usage
 - Tracking performance through GED ManagerTM and notifying TWC if an earned credential is not showing in data match
 - When requested by TWC AEL staff, an accurate list of redeemed vouchers via the HSE voucher tracker

Technical Assistance

LF: AEL grant recipients may email <u>TWC.TXCHSE@twc.texas.gov</u> for questions regarding the HSE subsidy program. AEL grant recipients may also email the GED ManagerTM point of contact for any questions regarding GED ManagerTM or issues with voucher codes.

INQUIRIES:

Send inquiries regarding this AEL Letter to aelpolicy.clarifications@twc.texas.gov.

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3 **REFERENCES**:

- 4 Texas Education Code §48.302
- 5 TWC Chapter 805 Adult Education and Literacy Rules, Subchapter E, High School
- 6 Equivalency Subsidy Program
- 7 Texas Adult Education and Literacy Testing Guide